



HELLENIC REPUBLIC

MINISTRY OF FINANCE

MINISTRY OF ENVIRONMENT AND ENERGY

**Mr. Paschal Donohoe**

Minister for Finance of Ireland, President of the Eurogroup

Address: Government Buildings

Upper Merrion Street, Dublin 2, D02 R583

*Athens, 2 October 2021*

**Subject: Joint Letter on Immediate actions required to address high energy prices**

Dear President,

Surging electricity prices across Europe are a source of great concern to EU citizens who are becoming unable to cover their energy costs resulting in an immediate increase in energy poverty in the EU. In particular, the additional energy cost to be incurred by consumers is likely to reach EUR 100 billion during the winter of 2021-22 in the 27 Member States.

The unprecedented spike in gas prices, and by extension in electricity prices, is a major challenge for all EU Member States that cannot be dealt with, solely, at national level. This is a pan-European problem and requires immediate action which should jointly be taken at EU level.

In fact, it constitutes not only a major setback in our efforts for a smooth economic recovery in the post-Covid-19 era, but also an alarm signal that the way towards a carbon-neutral economy will be subject to unexpected market shocks, hampering the effective implementation of the European Green Deal. We have a duty to prevent anything that may undermine public support or confidence regarding the EU's climate goals.

Moreover, the current, unusually high, gas prices may not be a circumstantial incident, driven by one-off factors. The early stages of the transition towards carbon neutrality depend on gas supply and prices, since natural gas plays a key role until

renewables and other carbon free sources dominate the EU energy mix. Therefore, consumers and markets must employ hedging instruments against extreme natural gas price spikes, as natural gas is still essential for and the main setter of electricity prices for the period until 2030. In this period, affordability concerns, may jeopardize and destabilize the transition towards achieving the climate target by 2030.

There are several reasons to believe that such crises will reoccur in the years to come, and therefore, the EU needs to adopt new tools aiming at reducing the exposure to gas market fluctuations, given the fact that the Social Climate Fund proposed by the European Commission will not be established before 2025.

Against this background, we invite the European Commission to explore possible short-term measures to tackle the additional energy cost, especially for low- and middle-income households, in combination with innovative long-term measures to protect the energy market from sharp fluctuations of gas prices.

To that end, we call on the European Commission to develop an emergency toolbox and blueprints providing Member States with a variety of pre-designed options and appropriate remedies in similar cases of market instability. These will increase certainty and predictability for both governments and consumers, sending a strong signal to the markets and discouraging potential speculators from manipulating energy prices.

More specifically, we suggest that the Council mandates the European Commission to:

- (1) Put in place an effective short-term measure, potentially based on exceptional (before the end of 2021) auctioning of additional allowances from the Market Stability Reserve, so that extra revenues for Member States are generated through the EU ETS to, at least partially, cover the immediate extra burden to low- and middle-income households. The required amounts would result in an average increase of 10% in ETS revenues. The Member States will mainly use the additional revenues to finance compensation schemes of consumers' electricity and gas prices during the winter 2021-2022.
  
- (2) Explore the possible establishment of an EU Hedging Fund, which will hedge against gas price fluctuations in case of exceptional high gas price spikes, which may occur again in the future. The Fund could draw on advance payments of expected future EU ETS revenues and will be strictly limited to exceptional price volatility situations. The allocation to each Member State will be calculated on a *pro-rata* basis, considering the heating and electricity consumption and the national GDP per capita. Claw-back provisions could be put in place ensuring recovery of the Fund, based on a longer-run and smoothly applied consumer levy.

Moreover, the EU should act strategically by taking advantage of its collective bargaining power. Our current dependence on and exposure to market fluctuations

undermines EU's strategic autonomy and sovereignty, allowing third actors to use energy prices as political weapon against EU interests. The EU should collectively build up natural gas strategic reserves through a centralized European platform and develop strategic gas storage facilities across Europe.

We are at a critical crossroad. The current crisis will test EU's reflexes and its decisiveness to do whatever it takes in order to meet our ambitious climate targets without losing sight of the need of a fair transition for all EU citizens and regions, especially the most vulnerable.

Hoping that this letter will contribute to the ongoing discussions on the issue, we are looking forward to a fruitful discussion in the upcoming Environment Council and Eurogroup/ECOFIN meeting.

Minister of Finance

Minister of Environment and Energy

Christos Staikouras

Konstantinos Skrekas